

Message Text

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PAGE 01 STATE 126253
ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 /026 R

DRAFTED BY NEA/ARN:DAKORN:PDW
APPROVED BY P:DNEWSOM
IO:GHELMAN
S/S-O: RCASTRODALE
NEA:HHSAUNDERS

-----020080 181756Z / 46

O 181650Z MAY 78
FM SECSTATE WASHDC
TO AMEMBASSY AMMAN IMMEDIATE
AMEMBASSY KUWAIT IMMEDIATE
AMEMBASSY JIDDA IMMEDIATE
AMEMBASSY TUNIS IMMEDIATE
AMEMBASSY RABAT IMMEDIATE
AMEMBASSY NEW DELHI IMMEDIATE
AMEMBASSY JAKARTA IMMEDIATE
AMEMBASSY TOKYO IMMEDIATE
AMEMBASSY STOCKHOLM IMMEDIATE
AMEMBASSY OSLO IMMEDIATE
AMEMBASSY HELSINKI IMMEDIATE
AMEMBASSY KHARTOUM IMMEDIATE
AMEMBASSY KUALA LUMPUR IMMEDIATE
AMEMBASSY BELGRADE IMMEDIATE
AMEMBASSY KATHMANDU IMMEDIATE
AMEMBASSY TEHRAN IMMEDIATE
AMEMBASSY DAKAR IMMEDIATE
AMEMBASSY LAGOS IMMEDIATE
INFO AMEMBASSY TEL AVIV IMMEDIATE
AMEMBASSY DAMASCUS IMMEDIATE
AMEMBASSY CAIRO IMMEDIATE
USMISSION USUN NEW YORK IMMEDIATE
AMCONSUL JERUSALEM IMMEDIATE
AMEMBASSY LONDON IMMEDIATE
AMEMBASSY PARIS IMMEDIATE

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AMEMBASSY BONN IMMEDIATE
AMEMBASSY DUBLIN IMMEDIATE
AMEMBASSY SUVA IMMEDIATE
AMEMBASSY OTTAWA IMMEDIATE
AMEMBASSY MEXICO IMMEDIATE

S E C R E T STATE 126253

EXDIS

E.O. 11652: XGDS-1, -2

TAGS: PEPR, PBOR, XF, SY, LE, IS, UNSC

SUBJECT: SOUTH LEBANON: DEMARCHE IN SUPPORT OF UNIFIL

1. AMBASSADOR OR CHARGE SHOULD APPROACH HOST GOVERNMENT AT HIGHEST PRACTICAL LEVEL TO MAKE POINTS OUTLINED BELOW.

2. FOR POSTS IN UNIFIL TROOP CONTRIBUTOR STATES. AS SET OUT EARLIER, OUR AIM IS TO ENLIST THE ASSISTANCE OF TROOP CONTRIBUTOR STATES IN EFFORT TO BRING PRESSURE TO BEAR ON ARAFAT (EITHER DIRECTLY OR THROUGH THIRD PARTIES) TO PREVENT PALESTINIAN FORCES UNDER HIS CONTROL FROM ATTEMPTING TO RE-INFILTRATE AREA UNDER UNIFIL CONTROL OR FROM OTHERWISE CHALLENGING UNIFIL. WE ALSO WANT TO ENCOURAGE CONTRIBUTOR STATES TO SEEK INTERVENTION BY OTHER THIRD WORLD GOVERNMENTS WITH PLO AND/OR ARAB STATES HAVING INFLUENCE WITH PLO IN SUPPORT OF THESE GOALS. FOLLOWING ARE TALKING POINTS YOU MAY DRAW ON:

-- UNIFIL CONTRIBUTORS HAVE BY THEIR ACTION IN MAKING FORCES AVAILABLE SHOWN THEIR UNDERSTANDING OF IMPORTANCE
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OF KEEPING THE PEACE IN SOUTHERN LEBANON. BOTH THE CONTRIBUTOR STATES AND THE UN HAVE A MAJOR STAKE IN MAKING THE UNIFIL OPERATION A SUCCESS.

-- THE CHALLENGE THAT UNIFIL NOW FACES IN SOUTHERN LEBANON IS FROM PALESTINIAN ELEMENTS, MAINLY REJECTIONISTS, WHO SEEK TO RE-INFILTRATE THE AREA EVACUATED BY ISRAEL AND NOW IN UNIFIL HANDS AND WHO CHALLENGE UNIFIL FORCES IN THE PERFORMANCE OF THEIR MANDATE.

-- WHILE SOME PALESTINIAN ELEMENTS ARE BEYOND THE PALE OF REASON, WE BELIEVE THAT THE MAIN BODY OF THE PLO UNDER ARAFAT IS CAPABLE OF RECOGNIZING WHAT IS AT STAKE AND OF BEHAVING RESPONSIBLY IF IMPORTANCE OF DOING SO IS BROUGHT HOME TO THEM BY THE INTERNATIONAL COMMUNITY.

-- UNIFIL'S FAILURE WOULD BE A MAJOR BLOW BOTH TO THE CONTRIBUTOR STATES AND TO THE UN. IT WOULD MAKE CONTRIBUTOR STATE FORCES LOOK INEFFECTIVE AND COULD DISCREDIT UN PEACEKEEPING MACHINERY, NOT ONLY IN THE MIDDLE EAST CONTEXT BUT GENERALLY. IT COULD SET THE STAGE FOR RENEWED LARGE-SCALE VIOLENCE IN SOUTHERN LEBANON, WITH DANGER THAT SITUATION COULD DEGENERATE INTO ANOTHER FULL-SCALE ARAB-

ISRAELI WAR.

-- WE RECOGNIZE THAT CONTINUED ISRAELI PRESENCE IN SOUTHERN LEBANON IS A COMPLICATING FACTOR. THE U.S. IS PRESSING ISRAEL TO SET A FIRM DATE FOR TOTAL WITHDRAWAL.

-- WE BELIEVE A PARALLEL EFFORT WITH THE PLO BY TROOP CONTRIBUTORS, OR WITH ARAB STATES HAVING INFLUENCE WITH PLO IF CONTRIBUTORS THEMSELVES DO NOT HAVE DIRECT ACCESS TO PLO, IS NECESSARY TO PREVENT AN ESCALATION OF TENSION BETWEEN UNIFIL AND PALESTINIANS IN SOUTHERN LEBANON.

-- BASIC ARGUMENTS WE SEE THAT CAN BE USED EFFECTIVELY WITH ARAFAT AND OTHER MODERATE PLO LEADERSHIP TO BRING
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THEM TO RESTRAIN THEIR TROOPS FROM CHALLENGING UNIFIL IN THE FULFILLMENT OF ITS MANDATE ARE:

(A) UNIFIL IS IN LEBANON UNDER MANDATE FROM THE WORLD COMMUNITY;
- -

(B) IF THE PALESTINIANS CHALLENGE UNIFIL AND SEEK TO UNDERMINE IT THEY WILL BE PLAYING STRAIGHT INTO ISRAEL'S HANDS. ISRAELIS WILL BE ABLE TO POINT TO SUCH ACTION AS PROOF OF PALESTINIAN IRRESPONSIBILITY AND JUSTIFICATION FOR ISRAEL'S DRAGGING ITS FEET ON WITHDRAWAL.

(C) BY WORKING WITH UNIFIL AND FACILITATING ITS MISSION, PALESTINIANS HAVE A CHANCE TO PROVE THAT THEY CAN PLAY A CONSTRUCTIVE ROLE IN MIDDLE EAST, THEREBY STRENGTHENING THEIR CLAIM TO A PLACE AT PEACE NEGOTIATIONS. IF ON

CONTRARY THEY ATTEMPT TO THWART UNIFIL IN ACCOMPLISHMENT OF ITS MISSION THEY WILL BE SEEN AS CHALLENGING THE INTERNATIONAL COMMUNITY AND WILL BE HELD RESPONSIBLE BY IT FOR BLOODSHED AND DIFFICULTIES WHICH ENSUE.

3. WE HOPE THAT, IN ADDITION TO THEMSELVES MAKING DEMARCHE ALONG ABOVE LINES TO PLO LEADERSHIP OR TO ARAB STATES HAVING INFLUENCE WITH THE PLO, THE CONTRIBUTOR STATES WILL ENCOURAGE OTHER INFLUENTIAL NON-CONTRIBUTOR STATES TO DO SO AS WELL. THE GREATER THE NUMBER OF VOICES THAT CAN BE MOBILIZED THE MORE LIKELY THE CHANCES OF THE ACTION'S BEING EFFECTIVE.

4. FOR NON-UNIFIL CONTRIBUTOR ADDRESSEES. YOU SHOULD DRAW AS APPROPRIATE ON FOREGOING, MAKING THE POINT THAT THE UN PEACEKEEPING EFFORT IN LEBANON IS UNDER SERIOUS
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CHALLENGE FROM PALESTINIAN ELEMENTS WHO ARE SEEKING TO PREVENT UNIFIL FORCES FROM CARRYING OUT THEIR MANDATE TO PREVENT RE-INFILTRATION OF GUERRILLAS INTO SOUTHERN LEBANON AND USE OF THAT AREA AS A BASE FOR HOSTILITIES AGAINST ISRAEL. WE RECOGNIZE OF COURSE THAT MANY THIRD WORLD GOVERNMENTS ARE BASICALLY IN SYMPATHY WITH THE PALESTINIANS AND WOULD HESITATE TO CONDEMN THEM IN THEIR EFFORTS AGAINST ISRAEL. THE ISSUE HOWEVER GOES FAR BEYOND QUESTION OF PALESTINIANS VERSUS ISRAEL, AND EVEN BEYOND THAT OF PEACE AND WAR IN THE MIDDLE EAST. WHAT IS AT STAKE NOW IS CREDIBILITY OF UN PEACEKEEPING EFFORTS WORLD-WIDE. THIS IS SOMETHING THAT POTENTIALLY TOUCHES ON THE INTERESTS AND SECURITY OF EVERY UN MEMBER NATION. UNIFIL OPERATION WAS MOUNTED BECAUSE IT WAS THE ONLY VIABLE SOLUTION TO A VERY DIFFICULT PROBLEM. THERE ARE OTHER SITUATIONS WHERE THE ONLY WAY OF EVADING CONFLICT AND BLOODSHED WILL BE THE CREATION OF A UN FORCE, AS IN RHODESIA AND NAMIBIA. IF UNIFIL WERE DISCREDITED AND COLLAPSED A SERIOUS BLOW COULD BE DEALT TO UN'S ABILITY TO MOUNT SUCH OPERATIONS IN THE FUTURE. QUESTION THAT EACH UN MEMBER NATION MUST FACE IS WILL IT BE ABLE TO COUNT ON UN PEACEKEEPING ASSISTANCE, SHOULD NEED EVER ARISE, IF UNIFIL FAILS. TAKING APPROPRIATE STEPS TO SUPPORT UNIFIL IS INSURANCE FOR THE FUTURE. WE HOPE THIRD WORLD GOVERNMENTS WILL ACT TO ENCOURAGE ARAFAT AND OTHER PLO MODERATES, EITHER DIRECTLY OR THROUGH ARAB STATES, TO COOPERATE WITH UNIFIL.

5. CERTAIN POSTS AND USUN WILL RECOGNIZE THAT THESE INSTRUCTIONS PARALLEL RECENT INSTRUCTIONS WHICH THEY HAVE BEEN CARRYING OUT. A KEY PURPOSE OF THIS MESSAGE IS TO BRING OTHER GOVERNMENTS INTO THE PICTURE. USUN HAS

DISCRETION TO BRIEF WESTERN SC MEMBERS ON OUR APPROACH. WE WOULD WELCOME COMPARABLE PRESENTATIONS ON THEIR PART.

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6. ACTION ADDRESSEES SHOULD REPORT ON REACTION TO REPRESENTATIONS INFO USUN.
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INFO OCT-01 ISO-00 SSO-00 /016 R

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DRAFTED BY:IO/UNP:DJMANGAN

APPROVED BY:TBROWN

S/S-O:DROBINSON

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FM SECSTATE WASHDC

INFO AMEMBASSY BEIRUT 0000

S E C R E T STATE 126253

EXDIS

FOLLOWING STATE 126253 ACTION AMMAN, KUWAIT, JIDDA, TUNI, RABAT, NEW DELHI, JAKARTA, TOKYO, STOCKHOLM, OSLO, HELISNKI, KHARTOUM, KUALA LUMPUR, BELGRADE, KATHMANDU, TEHRAN, DAKAR, LAGOS, INFO TEL AVIV, DAMASCUS, CAIRO, USUN NEW YORK, JERUSALEM, LONDON, PARIS, BONN, DUBLIN, SUVA, OTTAWA, AND MEXICO DATED MAY 18, 1978.

QUOTE: S E C R E T STATE 126253

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6. ACTION ADDRESSEES SHOULD REPORT ON REACTION TO
REPRESENTATIONS INFO USUN.
VANCE UNQUOTE CHRISTOPHER

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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 jan 1994
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Current Classification: UNCLASSIFIED
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Copy: SINGLE
Draft Date: 18 may 1978
Decaption Date: 20 Mar 2014
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
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Disposition Reason:
Disposition Remarks:
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Review Release Date: n/a
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Review Transfer Date:
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Secure: OPEN
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Subject: SOUTH LEBANON: DEMARCHE IN SUPPORT OF UNIFIL
TAGS: PEPR, PBOR, XF, SY, LE, IS, UNSC, UNIFIL
To: AMMAN KUWAIT MULTIPLE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/3fbd309b-c288-dd11-92da-001cc4696bcc
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